Message Text

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ACTION IO-13

INFO OCT-01 ARA-10 EUR-12 ISO-00 AF-08 EA-09 NEA-10 EB-07

AID-05 CIAE-00 INR-07 NSAE-00 DIWY-01 PA-02 CU-04

OES-06 L-03 TRSE-00 /098 W

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FM AMEMBASSY PORT AU PRINCE

TO SECSTATE WASHDC 1966

INFO USMISSION USUN

USMISSION GENEVA

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY VIENNA

AMCONSUL MONTREAL

UNCLAS PORT AU PRINCE 1075

PARIS FOR UNESCO; ROME FOR FODAG; VIENNA FOR IAEA AND UNIDO; MONTREAL FOR ICAO

EO 11652 N/A

TAGS: EAID, UNDP, HA

SUBJECT: CERP 0008 - EVALUATION OF UN ASSISTANCE PROGRAMS

REF: (A) STATE 072386, (B) 75 PORT AU PRINCE A-57 4/20/75

INTRODUCTION AND SUMMARY. THIS REPORT SUPPLEMENTS AND UPDATES PREVIOUS ANNUAL REPORT SUBMITTED REF B WITHOUT REPEATING PORTIONS THEREOF WHICH ARE STILL RELEVANT. UNDP PROGRAM FUNCTIONING SATISFACTORILY WITH NO MAJOR PROBLEMS AT PRESENT. END SUMMARY

A. ROLE OF UNDP IN UNDEVELOPMENT SYSTEM. THE OPERATIONAL CLIMATE BETWEEN UNDP AND GOH WAS FURTHER IMPROVED DURING THE PAST YEAR WITH THE APPOINTMENT AND ARRIVAL OF A NEW RESREP IN SEPTEMBER 1975 AND THE ARRIVAL OF A NEW DEPUTY RESREP IN LATE MARCH 1976. TWO SENIOR ASSISTANTS TO UNCLASSIFIED UNCLASSIFIED

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THE RESREP ARE ALSO NOW ON BOARD SO THAT STAFFING AT THE TOP IS COMPLETE FOR THE FIRST TIME IN THE PAST

THREE YEARS. THE RELATIONSHIPS OF THE NEW TEAM WITH GOH AND WITH OTHER MULTILATERAL AND BILATERAL DONORS APPEAR TO BE EXCELLENT. THERE ARE NO VISIBLE PROBLEMS OF COORDINATING THE VARIOUS SPECIALIZED AGENCIES WITHIN THDJP FAMILY. THE TWO RESIDENT AGENCY HEADS (PAHO AND FAO) DEFER APPROPRIATELY TO THE RESREP ON PROGRAM MATTERS. WE WOULD DEPLORE ANY TENDENCY TO WEAKEN THIS ARRANGEMENT BY GIVING GREATER FIELD AUTONOMY TO SPECIALIZED AGENCIES AS THIS INEVITABLY WOULD DILUTE RESREP'S EFFECTIVENESS IN THIS NECESSARY COORDINATING ROLE.

B. COORDINATION OF ALL EXTERNAL TECHNICAL ASSISTANCE.
REFER SAME PARA REF B. UN IS ONLY ONE OF SEVERAL IMPORTANT
MULTILATERAL DONORS IN HAITI, ALL OF WHICH ARE OFFICIALLY
COORDINATED BY GOH THROUGH CONADEP. UN EFFECTIVELY COORDINATES ITS OWN

PROGRAM AND PROJECT ACTIVITIES, PARTICULARLY WITH OTHER MULTILATERAL DONORS WHO OFTEN LOOK TO UN TO FINANCE FEASIBILITY AND PROJECT DEVELOPMENT STUDIES ON THEIR BEHALF. USAID MAINTAINS INFORMAL COORDINATION WITH UN IN ALL PROJECT DEVELOPMENT AND VICE VERSA.

C. FINANCIAL RESTRAINTS. THESE HAVE BEEN LESS SEVERE IN HAITI THAN ELSEWHERE AS A RESULT OF HAITI'S PREFERENTIAL STATUS AS A RLDC. AN ANALYSIS OF ON-GOING AND CONTEMPLATED PROJECTS HAS JUST BEEN COMPLETED BY RESREP WHO REPORTS THAT NO SEVERE DAMAGE WILL BE DONE BY CURRENT FINANCIAL STRINGENCIES. ALTHOUGH THE PROPOSED INCREASE IN UN PROGRAM FOR THE UPCOMING 5 YEARS PERIOD MAY BE SOMEWHAT SLOWER THAN ORIGIANLLY CONTEMPLATED E.G. RESREP BELIEVES PROGRAM WILL REMAIN AT ROUGHLY CURRENT LEVEL THROUGH 1977. THE UNDP PROGRAM FOR THE 1972-76 EXERCISE IS NOW ESTIMATED AT A TOTAL OBLIGATION OF \$10.3 MILLION (INCLUDING \$2.5 OF "BORROWING" AGAINST THE 1977-81 PROGRAM) A FIGURE SUBSTANTIALLY ABOVE THE ORIGINAL PLANNING FIGURE OF \$6.0 MILLION. EVEN THIS FIGURE DOES NOT REFLECT THE TOTAL UN EFFORT IN HAITI SINCE UN FUNDED ACTIVITIES OUTSIDE UNDP ARE NOT INCLUDED IN THE \$10.3 MILLION. THESE ARE ESTIMATED AT \$17.6 MILLION FOR THE SAME PERIOD FOR A GRAND TOTAL OF \$27.8 MILLION. THE UN FAMILY THUS REPRESENTS A VERY SIGNIFICANT EXTERNAL DONOR CONTRIBUTION TO HAITI'S DEVELOPMENT. THE NEW 5 YEAR UNCLASSIFIED UNCLASSIFIED

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PROGRAM IS NOW PROJECTED AT MORE THAN DOUBLE THE ACTUAL PROGRAM, AND OVER THREE TIMES THE CURRENT PROGRAM AS ORIGINALLY PROJECTED.

D. CURRENT PROGRAMMING. RESREP HAS BEEN ENGAGED IN CLOSE COORDINATION

WITH GOH IN THE DEVELOPMENT OF THE 1977-1981 PROGRAM. THIS HAS BEEN PARTICULARLY FACILITATED BY THE FACT THAT GOH ITSELF IS CURRENTLY ELABORATING ITS OWN SECOND 5 YEAR PROGRAM, WHICH IS TO BE UNVEILED AND BECOME EFFECTIVE OCT 1, 1976, I.E. ALMOST THE IDENTICAL TIME FRAME OF THE UN'S SECOND 5 YEAR PLAN. AS A RESULTS, THE UN HAS BEEN

ABLE TO TAKE INTO CONSIDERATION THE GOH NEEDS AND DESIRES IN THE ELABORATION OF ITS OWN PROGRAM AND THIS, IN TURN, HAS PERMITTED A RATIONAL APPROACH TO THE DEVELOPMENT OF NEW PROJECTS AND THE ELIMINATION OF LOWER PRIORITY ONES. DESPITE SOME WEAKNESSES IN INDIVIDUAL PROJECTS, THE CURRENT PROGRAM SEEMS CONSISTENT WITH GOH NEEDS AND PRIORITIES. VIRTUALLY EVERY MAJOR EXTERNAL LOAN RECEIVED BY GOH IN THE PAST THREE YEARS, INCLUDING ALL USAID LOANS, IS DIRECTLY OR INDIRECTLY DEPENDENT ON UN-SPONSORED OR FINANCED STUDIES AND FOR UNDP TECHNICAL ASSISTANCE SUPPORT IN IMPLEMENTATION.

E. PROJECT EVALUATION AND IMPLEMENTATION. CONTINUING ON A REGULAR BASIS

AND GENERALLY EFFECTIVELY. WE HAVE NOTED DURING PAST YEAR A NUMBER OF PROJECT MODIFICATIONS AS RESULT OF THESE EVALUATIONS. RESREP'S EVALUATIONS HAVE CONCLUDED THAT OF 20 PROJECTS (OF A TOTAL OF 45) COMPLETED DURING THE FIRST PROGRAM, 12 (OR 60 PERCENT) ARE CONSIDERED TO HAVE BEEN SUCCESSFUL. OF 25 OTHERS STILL OPERATIONAL, 12 (OR 48 PERCENT) ARE DEEMED SUCCESSFUL AND 11 LESS SO. ONLY 2, HOWEVER, REQUIRED MAJOR MODIFICATIONS FOLLOWING EVALUATIONS. RESREP FEELS THE EVALUATION SYSTEM CAN BE STILL FURTHER IMPROVED AND PROPOSES TO GIVE THIS SUBJECT SPECIAL ATTENTION IN THE UPCOMING PROGRAM. THE RECORD OF GOH CONTRIBUTION TO UNDP PROJECTS BOTH IN PERSONNEL COUNTERPARTS AND CASH AND IN KIND CONTRIBUTIONS IS AN IMPERFECT ONE, AS IS THE CASE WITH GOH CONTRIBUTIONS TO ALL DONOR PROGRAMS. RESREP REPORTS THAT MORE THAN ONE THIRD OF UNDP PROJECTS RECEIVE A SATISFACTORY COUNTERPART CONTRIBUTION AND THAT THE BALANCE HAVE RECEIVED AT LEAST SOME CONTRIBUTION.

F. APPRAISAL OF PROPOSED PROJECTS. NO CHANGE. THERE HAVE BEEN FEW NEW PROJECTS IN FINAL YEAR OF FIRST 5 YEAR CYCLE. USAID HAS BEEN UNCLASSIFIED UNCLASSIFIED

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KEPT INFORMED OF PROJECT MODIFICATIONS AS THEY HAVE BEEN EFFECTED.

G. WOMEN IN DEVELOPMENT. THIS SUBJECT FULLY APPRECIATED AND CAREFULLY CONSIDERED IN ALL UNDP PROJECTS AT THE FORMATIVE AND REVIEW STAGES. RESREP'S NEWLY ARRIVED ASSISTANT DIRECTOR IS FIRST SENIOR WOMAN ON RESREP STAFF HERE AND EXTRA INSURANCE THIS ASPECT OF PROGRAM WILL RECEIVE CONTINUED SYMPATHETIC CONSIDERATION. ISHAM

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Message Attributes

Automatic Decaptioning: X Capture Date: 01 JAN 1994 Channel Indicators: n/a

Current Classification: UNCLASSIFIED

Concepts: n/a Control Number: n/a Copy: SINGLE Draft Date: 26 APR 1976 Decaption Date: 01 JAN 1960 Decaption Note: Disposition Action: n/a Disposition Approved on Date: Disposition Authority: n/a Disposition Case Number: n/a

Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 JAN 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:

Document Number: 1976PORTA01075 Document Source: CORE Document Unique ID: 00

Drafter: n/a Enclosure: n/a Executive Order: N/A Errors: N/A Film Number: n/a From: PORT AU PRINCE Handling Restrictions: n/a

Image Path:

Legacy Key: link1976/newtext/t19760420/aaaaaqpr.tel Line Count: 159 Locator: TEXT ON-LINE Office: ACTION IO

Original Classification: UNCLASSIFIED Original Handling Restrictions: n/a Original Previous Classification: n/a Original Previous Handling Restrictions: n/a

Page Count: 3

Previous Channel Indicators: n/a
Previous Classification: n/a Previous Handling Restrictions: n/a

Reference: 76 STATE 072386, 75 PORT AU PRINCE A-57 4/20/75

Review Action: RELEASED, APPROVED
Review Authority: ellisoob

Review Comment: n/a Review Content Flags: Review Date: 24 MAR 2004

Review Event:

Review Exemptions: n/a
Review History: RELEASED <24 MAR 2004 by ellisoob>; APPROVED <31 JAN 2005 by ellisoob>

Review Markings:

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MÁY 2006

Review Media Identifier: Review Referrals: n/a Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

Secure: OPEN Status: NATIVE

Subject: CERP 0008 - EVALUATION OF UN ASSISTANCE PROGRAMS TAGS: EAID, HA, UNDP

To: SECSTATE WASHDC

USUN

MULTIPLE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006